

UNITED STATES BANKRUPTCY COURT
NORTHERN DISTRICT OF CALIFORNIA

In re) Bankruptcy Case
PACIFIC GAS & ELECTRIC COMPANY,) No. 01-30923DM
Debtor.) Chapter 11

MEMORANDUM DECISION REGARDING
CHROMIUM CLAIMS

I. INTRODUCTION

The court has been asked to answer a question for which there is just a little help in the reported decisions and a little more found in national and local bankruptcy rules. That question is, may a bankruptcy judge, rather than a district judge, make the decision whether or not to abstain from having personal injury and wrongful death claims heard and tried before the district judge sitting as a bankruptcy court. For the reasons that follow, this bankruptcy judge concludes that he not only has the legal authority to make that decision, but he also has the legal obligation and responsibility to do so. To pass the important question to a district judge in this case at this time, while arguably permissible, would amount to an abdication of duty. This is not because - in the abstract - a district judge is unable

1 to make the decision. Clearly he or she is able to do so, and
2 with an enormous effort could come to know and understand how the
3 factors relevant to the abstention decision apply in this
4 enormously complex case. Rather, it is because this bankruptcy
5 judge, who has presided over virtually every aspect of this
6 Chapter 11 reorganization, from moments after the petition was
7 filed until now, when it is time to evaluate the proposed
8 reorganization plan and the accompanying disclosure statement, is
9 better situated - in a real and practical sense - to make the
10 critical analysis of whether and how keeping those personal injury
11 and wrongful death claims in the federal bankruptcy system as
12 compared to leaving them for resolution in the state court system
13 will impact the debtor's crucial reorganization.

14 For the reasons that follow, the court first decides that it
15 can and should make the decision; then it decides that abstention
16 is proper so that those claims can be resolved in state court.

17 II. DISCUSSION

18 A. Procedural Setting

19 Approximately 1,250 individuals (the "Chromium Claimants" or
20 "Claimants") have filed proofs of claim (the "Chromium Claims" or
21 "Claims") in this Chapter 11 case. The Chromium Claims allege
22 personal injury¹ and wrongful death claims (for convenience,
23 referred to simply as "personal injury claims" throughout this
24 decision, both with reference to the Chromium Claims and generally

25
26 ¹ Chromium Claimants contend that their loss of consortium
27 claims do not constitute claims for personal injury. PG&E and
28 this court disagree. In order to recover on a claim of lost
consortium, a plaintiff must prove that a personal injury impacted
the marital relationship. Rodriguez v. Bethlehem Steel Corp., 12
Cal.3d 382, 405-07, 525 P.2d 669 (1974).

1 in discussing statutory provisions), purportedly caused by
2 exposure to chrome six (hexavalent chromium) from facilities owned
3 or operated by debtor Pacific Gas and Electric Company ("PG&E").
4 On November 14, 2001, PG&E filed its Omnibus Objections to
5 Chromium Claims, setting forth various defenses to the Chromium
6 Claims (the "Omnibus Objections"). On the same date, PG&E filed a
7 motion to certify and transfer ("Motion To Certify") the Chromium
8 Claims to the United States District Court for the Northern
9 District of California, San Francisco Division (the "District
10 Court").

11 Walter J. Lack, Esq. and associated counsel filed an
12 opposition to the Motion To Certify on behalf of 1,035 Chromium
13 Claimants (the "Lack Claimants"). Similarly, T. Scott Belden,
14 Esq. filed an opposition to the Motion To Certify² on behalf of
15 232 Chromium Claimants (the "Belden Claimants"). The Lack
16 Claimants also filed a motion for abstention ("Abstention
17 Motion"), which the Belden Claimants joined. Finally, the Belden
18 Claimants filed a motion for relief from stay (the "Stay Motion"),
19 which the Lack Claimants joined.

20 The Lack Claimants are plaintiffs in eight lawsuits (the
21 "Lack Lawsuits") and the Belden Claimants are plaintiffs in three
22 lawsuits (the "Belden Lawsuits"), all pending in the various
23 California Superior Courts. Approximately 15 other Chromium
24 Claimants are plaintiffs in three other lawsuits (the "Other
25 Lawsuits", and together with the Lack Lawsuits and the Belden
26 Lawsuits, the "State Court Lawsuits"). The plaintiffs in the

27 ² The opposition was inaccurately titled "Opposition To
28 Motion To Withdraw Reference."

1 Other Lawsuits did not join in the Abstention Motion or in the
2 Stay Motion, and they did not oppose the Motion to Certify.

3 There is some slight confusion in the present record as to
4 which Chromium Claimants are plaintiffs in the State Court
5 Lawsuits, and which plaintiffs in the State Court Lawsuits did not
6 timely file proofs of claim in PG&E's Chapter 11 case by the
7 claims bar date, thus presumably removing those plaintiffs from
8 the group described as the Chromium Claimants. Further, some of
9 the State Court Lawsuits were filed after PG&E filed Chapter 11 on
10 April 6, 2001, in violation of the automatic stay of 11 U.S.C.
11 § 362(a). These matters are not material to the legal and factual
12 analyses pertinent to the court's decisions on the three motions
13 before it. The orders that will be entered to carry out the
14 decision will straighten out any present uncertainties.

15 Taking the substance of the Abstention Motion and the Stay
16 Motion together, they ask the court not to resolve the Omnibus
17 Objections, but to permit the Lack Lawsuits and the Belden
18 Lawsuits to proceed to final judgments in state courts. Counsel
19 for the Chromium Claimants agree, however, that enforcement of any
20 judgments will remain subject to the automatic stay of 11 U.S.C. §
21 362(a) and the claims distribution process as part of PG&E's
22 contemplated reorganization. The Chromium Claimants' opposition
23 to the Motion to Certify is consistent with their position in
24 support of their own two motions.

25 The Motion To Certify, the Abstention Motion and the Stay
26 Motion all came on for hearing on January 3, 2002. At the
27 hearing, Michael S. Lurey, Esq. appeared on behalf of PG&E.
28 Walter J. Lack, Esq. appeared on behalf of the Lack Claimants and

1 Thomas J. Anton, Esq. and T. Scott Belden, Esq. appeared on behalf
2 of the Belden Claimants. After considering the extensive briefs
3 and supporting papers presented, together with the oral arguments
4 of counsel, the court took all three motions under submission.
5 This Memorandum Decision disposes of those motions.

6 B. This Court Has Authority to Decide Abstention Motion

7 **1. Title 28 and Federal Case Law**

8 Several provisions of the Judicial Code, Title 28, refer to
9 the district court or courts; few mention the bankruptcy court.
10 Nevertheless, 28 U.S.C. § 151³ describes the bankruptcy judges of
11 each judicial district in regular active service as a "unit of the
12 district court to be known as the bankruptcy court...." And
13 section 157(a) authorizes each district court to refer to the
14 bankruptcy judges of the district "...any and all cases under
15 title 11 and any and all proceedings arising under title 11 or
16 arising in or related to a case under title 11...." In this
17 district the referral has been made. See B.L.R. 5011-1(a). This
18 is how PG&E's Chapter 11 case, the Claims and the Omnibus
19 Objections come before this court.

20 The starting point for examination, therefore, is not one of
21 jurisdiction over bankruptcy matters (all jurisdiction is in the
22 district court, with the bankruptcy judges simply constituting the
23 unit known as the bankruptcy court) but one of judicial authority.
24 Simply stated, bankruptcy judges lack the authority to perform
25 certain functions that are exclusively to be carried out by
26 district judges.

27 ³ Unless otherwise indicated, all section references are to
28 the United States Judicial Code, 28 U.S.C. §§ 1-4001.

1 In the following analysis (except in direct quotations) the
2 court will refer to the bankruptcy judge or the district judge to
3 signify the judicial officer charged with the relevant duty or
4 authority.

5 PG&E's position is that, pursuant to sections 157(b)(2)(B)
6 and (b)(5), this bankruptcy judge cannot decide the Abstention
7 Motion. Section 157(b)(2)(B) specifies that the liquidation or
8 estimation of personal injury claims for the purposes of
9 distribution is not a core matter. Section 157(b)(5) provides
10 that the "district court shall order that personal injury tort and
11 wrongful death claims shall be tried in the district court in
12 which the bankruptcy case is pending, or in the district court in
13 the district in which the claim arose, as determined by the
14 district court in which the bankruptcy case is pending." The
15 joinder of these two separate tasks is unwarranted. The decision
16 whether or not to abstain from having the federal court system
17 resolve the disputed personal injury claims is a separate inquiry
18 from the ultimate task: the liquidation of those personal injury
19 claims. There is no dispute that the authority to liquidate the
20 claims rests with the district judge, not with the bankruptcy
21 judge.⁴ Had Congress intended for the bankruptcy judge not to
22

23 ⁴ Even with that restriction, in some situations the
24 bankruptcy judge has authority to make threshold legal
25 determinations affecting the validity of such claims, such as
26 whether the claims are barred by a claims deadline or a statute of
27 limitations. As persuasively stated in In re Chateaugay Corp.,
111 B.R. 67, 72-74 (Bankr. S.D.N.Y. 1990), aff'd in relevant part
and rev'd on other grounds, 146 B.R. 339 (S.D.N.Y. 1992) (a
bankruptcy court may allow or disallow personal injury claims as a
matter of law):

28 Although [section] 157(b)(2)(B) restricts a bankruptcy

1 decide abstention motions in the context of personal injury
2 claims, it could have so provided in section 1334 or 157. It did
3 not.⁵ The bankruptcy judge may, and is in a better position to,
4 make such preliminary determinations about the efficient and
5 effective administration of a Chapter 11 case.

6 This case illustrates the point dramatically. This
7 bankruptcy judge has considered numerous motions for relief from
8 stay filed by other litigants seeking to liquidate their claims
9 (including some personal injury claims) in state court. He has
10 also dealt with complex motions dealing with assumption of

11
12 court's power to liquidate or estimate personal injury
13 tort or wrongful death claims for purposes of
14 distribution, it imposes no corollary restriction upon a
15 bankruptcy court's ability to disallow such claims in
16 the first instance if they are not sustainable at law.
17 Allowing or disallowing claims is clearly a separate and
distinct function from liquidating or estimating that
claim. Had Congress meant to deny any jurisdiction
whatsoever to the bankruptcy court to disallow claims
based on the mantra of personal injury tort or wrongful
death, it could have said so; but it did not.

18 111 B.R. at 73-74 (emphasis added). See also, U.S. Lines, Inc. v.
19 U.S. Lines Reorganization Trust, 262 B.R. 223, 233 (S.D.N.Y. 2001)
20 (disallowance of personal injury claim based on late filing of
21 proof of claim is not prohibited "liquidation", of that claim);
22 Standard Insulations, Inc., 138 B.R. 947 (Bankr. W.D. Mo. 1992)
23 (bankruptcy court may determine allowability of personal injury
24 claim, as opposed to estimating or liquidating the claim, for
25 failure to follow procedural requirements such as timely filing a
proof of claim), abrogated on other grounds, Pioneer Investment
Services Co. v. Brunswick Assocs. Ltd. Partnership, 507 U.S. 380
(1993).

26 It may be, however, that in this district those pre-trial
27 decisions are to be made by the district judge because of B.L.R.
28 9015-2(d). See discussion in B, 2, infra.

⁵ Note that among the few times title 28 refers to
bankruptcy judge rather than bankruptcy court are in sections
157(b)(3) and 157 (c)(1), permitting the bankruptcy judge to
determine core vs. non-core issues and to hear non-core issues,
respectively. It could easily have placed the same restriction in
Section 1334(c).

1 executory contracts and payment of substantial amounts of money on
2 those contracts prior to confirmation; payment of employee claims;
3 retention (and payment) of counsel and other professionals
4 necessary to the reorganization; extension of plan exclusivity;
5 and preliminary matters concerning the adequacy of PG&E's
6 disclosure statement relative to its proposed plan of
7 reorganization. This judge has already studied that plan and
8 shortly will make important decisions concerning its future.
9 Further, the proposed plan describes how the Claims will be dealt
10 with by reorganized PG&E (if the plan is confirmed).

11 Resolution of the Chromium Claims, together with PG&E's
12 proposed treatment of all of its billions of dollars of other
13 claims, is a complex matter that has been the subject of many
14 issues brought to the court's attention. All of those issues
15 intersect as part of the complex plan proposed by PG&E and likely
16 affect its ability to reorganize successfully.

17 The court also agrees with PG&E that, absent discretionary
18 abstention under section 1334(c)(1), only the district judge can
19 decide the venue for the liquidation of the claims (i.e., whether
20 the claims should be heard by the district judge where the
21 bankruptcy case is pending or by the district judge where the
22 claim arose). The venue decision, however, is distinct from the
23 abstention decision.

24 Section 1334(c)(1), the provision governing discretionary
25 abstention in bankruptcy cases and proceedings, states that
26 "Nothing in this section prevents a district court in the interest
27 of justice, or in the interest of comity with State courts or
28 respect for State law, from abstaining from hearing a particular

1 proceeding arising under title 11 or arising in or related to a
2 case under title 11." 28 U.S.C. § 1334(c)(1). Unquestionably a
3 bankruptcy judge may exercise discretionary abstention under
4 section 1334(c)(1). See Schulman v. California State Water
5 Resources Control Board (In re Lazar), 200 B.R. 358, 372 (Bankr.
6 C.D. Cal. 1996) ("This provision [section 1334(c)(1)] applies to
7 the bankruptcy court following reference of a case thereto.") See
8 also Christensen v. Tucson Estates, Inc. (In re Tucson Estates,
9 Inc.), 912 F.2d 1162, 1166 (9th Cir. 1990) ("Section 1334 sets
10 forth when a bankruptcy court must abstain and when it may abstain
11 in favor of state court adjudication of an issue") (emphasis
12 added). No exception is set forth in section 1334 which would
13 limit the ability of the bankruptcy judge to hear and determine
14 abstention motions relating to personal injury claims.⁶

15 The court has been able to locate two district court
16 decisions which have determined that bankruptcy judges do have the
17 authority to decide abstention motions pertaining to personal
18 injury claims. In Scherer v. Carroll, 150 B.R. 549, 551-52 (D.
19 Vt. 1993), the bankruptcy judge entered an order remanding to
20 state court a personal injury action after determining that the
21 federal court should abstain under section 1334(c). The district
22 court affirmed, finding "the Bankruptcy Court's abstention in this

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24 ⁶ PG&E imports the district judge's sole authority to try
25 personal injury claims under section 157(b)(5) into the language
26 of section 1334(c)(1), but offers no convincing authority to
27 justify such an insertion into the plain words of the latter
28 section. Although it cites several cases where district judges
have made the section 1334(c)(1) abstention decision on personal
injury claims, or approved recommendations to abstain made by
bankruptcy judges, none has even discussed whether or not the
reference to "district court" in section 1334(c)(1) excludes
bankruptcy judges.

1 related noncore proceeding, and the consequent equitable remand
2 pursuant to 28 U.S.C. § 1452(b), an appropriate and sound exercise
3 of discretion." Id. at 553. In affirming, the district court
4 acknowledged the authority of the bankruptcy court to decide
5 finally the abstention issue (as opposed to recommending a
6 resolution to the district court), even though the underlying
7 action involved personal injury claims:

8 I note at the outset that questions regarding
9 abstention and remand may be addressed sua sponte by the
10 Bankruptcy Court. In re Southmark Storage Assoc. Ltd.,
11 132 B.R. 231, 233 (Bankr. D. Conn. 1991) (citing Naylor
12 v. Case & McGrath, Inc., 585 F.2d 557, 563 (2d Cir.
13 1978)); In re Ramada Inn-Paragould Gen. Partnership, 137
14 B.R. 31, 33 (Bankr. E.D. Ark. 1992). Furthermore, under
15 recent amendments to 28 U.S.C. §§ 1334(c), 1452(b) and
16 the Federal Bankruptcy Rules of Procedure, a Bankruptcy
Court has the power to enter final orders regarding both
abstention and remand issues. Judicial Improvements Act
of 1990, Pub. L. No. 101-650, § 309, 104 Stat. 5089
(1990); Fed. R. Bankr. P. 5011(b), 9027(d) (as amended
in 1991). In the interests of judicial economy, it is no
longer appropriate for a Bankruptcy Court to recommend
findings of fact and conclusions of law to the District
Court on these issues.

17 Scherer, 150 B.R. at 552. This court agrees with the Scherer
18 analysis: a bankruptcy judge has the power to enter final orders
19 regarding both abstention and remand issues relating to personal
20 injury claims.⁷

21 Similarly, in In re Dreis & Krump Manufacturing Co., 1995 WL
22 41416 (N.D. Ill. 1995), the district court concluded that the
23 bankruptcy judge should rule on a motion for abstention, then
24 pending in the bankruptcy court, relating to a personal injury
25

26 ⁷ None of the State Court Lawsuits has been removed to this
27 court, so remand is not an issue. By granting the Abstention
28 Motion and denying the Motion To Certify, the effect will be the
same. The Lack Lawsuits and the Belden Lawsuits, possibly with
some exceptions, will proceed in state court.

1 action against the estate before the district court would grant a
2 motion to withdraw the reference of the action. The district
3 court noted that the debtor provided no compelling reason for the
4 district court to "inject itself into the administration of this
5 case" and decide the motion to abstain, "when the bankruptcy court
6 is perfectly capable and better equipped to do so." Id. at *3
7 (emphasis added). See also In re Schepps Food Stores, Inc., 169
8 B.R. 374, 378 n.5 (Bankr. S.D. Tex. 1994) (bankruptcy court notes
9 that "it has historically been this judge's practice to screen for
10 personal injury adversaries and claims objections with an eye
11 towards ... abstention on equitable grounds" to ensure the timely
12 administration of bankruptcy cases).

13 Apart from the cases just considered, there is further
14 support for the bankruptcy judge making the abstention decision in
15 the Federal Rules of Bankruptcy Procedure. Prior to 1991, a
16 bankruptcy judge was required by Fed. R. Bankr. P. 5011 to make a
17 recommendation to the district judge whether or not to abstain.
18 Now, however, Rule 5011 simply treats an abstention motion like
19 any other motion to be considered by a bankruptcy judge as a
20 contested matter under Rule 9014.⁸ Had the rule drafters intended

22 ⁸ One noted bankruptcy commentator has described the history
23 of the changes to Rule 5011:

24 Rule 5011(b) was amended in 1991 to completely
25 change the treatment of motions for abstention.
26 Previously, under the 1987 version of Rule 5011(b),
27 motions for abstention were heard initially by the
28 bankruptcy court with *de novo* review by the district
court. Thus, motions to abstain were treated as
"related proceedings" and the bankruptcy judge made a
recommendation to the district judge, who, after *de novo*
review, entered a final order. This process was
considered necessary because decisions concerning

1 to leave the bankruptcy judge as an advisor to the district judge
2 this change would have made no sense. Similarly, if the
3 abstention decision could not be made for personal injury claims
4 by bankruptcy judges, the rule would certainly have been drafted
5 to reflect such a curtailment of judicial authority.

6 In sum, as in Dreis & Krump, this court is in a better
7 position -- more "capable and better equipped" -- to analyze the
8 factors relevant to an abstention analysis, particularly when the
9 most important factor necessarily involves an examination of the
10 effect of litigating the personal injury claims on the
11 reorganization of the debtor. Section 1334(c)(1) does not
12 prohibit this judge from deciding the Abstention Motion; neither
13 does section 157(d)(5) or any other statute or rule.⁹

15 mandatory abstention under 28 U.S.C. § 1334(c)(2) were
16 not appealable. Only the district court could make a
17 final abstention decision. While permissive abstention
18 under 28 U.S.C. § 1334(c)(1) was appealable, the Rule
19 treated all abstention decisions under 28 U.S.C. § 1334
20 as related proceedings subject to *de novo* review. The
21 Judicial Improvements Act of 1990 amended 28 U.S.C.
22 § 1334(c)(2) to allow appeals, meaning that the related
23 proceeding procedure was unnecessary. Accordingly, in
24 1991, Rule 5011(b) was amended to allow bankruptcy
25 courts to enter final orders on motions to abstain.

26 Rule 5011(b) specifically makes motions to abstain
27 contested matters governed by Rule 9014 and requires
28 that service be made on the parties to the proceeding.
Since Rule 9014 incorporates the provisions of Rule 7004
governing service, service must be made in the manner
prescribed by that section.

Lawrence P. King, Collier on Bankruptcy ¶ 5011.02 (15th ed. 2001).

⁹ PG&E cited Pieklik v. Hudgins (In re Hudgins), 102 B.R.
495, 498 (Bankr. E.D. Va. 1989) in support of its contention that
the bankruptcy court lacks the authority to decide an abstention
motion involving personal injury claims. Hudgins is neither
binding nor persuasive. Without analysis, the Hudgins court

1 **2. Bankruptcy Local Rule 9015-2(d) and (f)**

2 Regardless of who is better situated to make the decision,
3 PG&E contends that pursuant to B.L.R. 9015-2(d), this judge lacks
4 authority to decide the Abstention Motion. B.L.R. 9015-1(d)
5 provides that

6 If, upon timely motion of a party or upon the Judge's
7 own motion, the Bankruptcy Judge determines that a claim
8 is a personal injury tort or wrongful death claim
9 requiring trial by a District Court Judge, the
10 Bankruptcy Judge shall certify to the District Court
11 that the claim is one which requires trial in the
District Court under 28 U.S.C. § 157(b)(5). Upon such
certification, the reference of the claim shall be
automatically withdrawn, and the claim assigned to a
Judge of the District Court pursuant to the Assignment
Plan.

12 PG&E argues that this court must grant the Motion To Certify
13 once the Claims have been identified as personal injury claims and
14 the request to certify is made. It is true that personal injury
15 claims must be certified to the district court when trial on those
16 claims is required; trial is not required when abstention is
17 appropriate. B.L.R. 9015-2(d) and (f). PG&E also fails to take
18 into consideration B.L.R. 9015-2(f), which specifically provides
19 that nothing in the other subsections of B.L.R. 9015-2 preclude
20 entry of remand or abstention decisions. In other words, the
21 rules of this district's bankruptcy court (on which PG&E so
22 heavily relies) contemplate the possibility of the abstention
23 decisions as separate and apart from the certification decision.
24 Nor do court's own rules dictate which motion must be decided

25 _____
26 indicated that a district court should hear any such motion to
27 abstain, concluding that "the question of *where* the personal
28 injury suit is to be heard is, as the debtor rightly points out,
beyond the scope of this Court's authority." Hudgins, however,
does not explain why a bankruptcy judge would be precluded from
resolving such a motion.

1 first. There is a logical and rational decisional process to be
2 followed. First, the abstention decision; second, if the
3 abstention decision is to keep the personal injury claims in the
4 federal system, the venue decision (viz. which district court);
5 and third, once venue is decided, the amount of the personal
6 injury claim. See Citibank N.A. v. White Motor Corp. (In re White
7 Motor Credit), 761 F.2d 270, 273 (6th Cir. 1985) (discretionary
8 abstention applies in personal injury cases and only "where
9 abstention does not occur will the requirement for adjudication in
10 a district court take effect"). These three decisions involve
11 separate considerations of separate factors. The bankruptcy judge
12 is better able to make the first decision; only the district judge
13 can make the other two. Thus, B.L.R. 9015-2(d) requires
14 certification only where the bankruptcy judge concludes that a
15 personal injury claim requires a trial by the district court. To
16 the extent the bankruptcy judge believes that abstention is
17 appropriate, trial is not required in district court.
18 Consequently, the mandatory certification provisions of B.L.R.
19 9015-2(d) do not come into play.

20 The local rules are completely consistent with the policies
21 embedded in sections 1334(c) and 157(b)(2)(B) and 157(b)(5). The
22 judicial officer most familiar with the main bankruptcy case and
23 the effect related litigation has upon that case makes that
24 judgment. The judicial officer most able to afford tort claimants
25 their access to a jury trial before a judicial officer whose
26 constitutional authority is not circumscribed -- the Article III
27 district judge -- makes the venue decision and the ultimate
28 liquidation decision.

1 C. Abstention Is Appropriate

2 Even though section 157(b)(4) provides that mandatory
3 abstention is inapplicable to personal injury claims, courts
4 nevertheless have held that such claims may be subject to
5 discretionary abstention under section 1334(c)(1). White Motor
6 Credit, 761 F. 2d at 263; Coker v. Pan American Airways, Inc. (In
7 re Pan American Corp.), 950 F.2d 839, 844-45 (2d Cir. 1991)
8 (interpreting section 157(b)(5) to permit discretionary abstention
9 in wrongful death action); Wilkins v. Bolar Pharmaceutical Co. (In
10 re Pharmakinetics Laboratories, Inc.) 139 B.R. 350 (D. Md. 1992)
11 (personal injury action may be subject to discretionary abstention
12 based upon equitable considerations).

13 In Tucson Estates, 912 F.2d at 1166-68, the Ninth Circuit
14 laid out the factors the bankruptcy court should consider in
15 deciding whether to exercise discretionary abstention under
16 section 1334(c)(1):

17 (1) the effect or lack thereof on the efficient
18 administration of the estate if a Court recommends
19 abstention,

20 (2) the extent to which state law issues
21 predominate over bankruptcy issues,

22 (3) the difficulty or unsettled nature of the
23 applicable law,

24 (4) the presence of a related proceeding commenced
25 in state court or other nonbankruptcy court,

26 (5) the jurisdictional basis, if any, other than 28
27 U.S.C. § 1334,

28 (6) the degree of relatedness or remoteness of the
proceeding to the main bankruptcy case,

(7) the substance rather than form of an asserted
'core' proceeding,

(8) the feasibility of severing state law claims

1 from core bankruptcy matters to allow judgments to be
2 entered in state court with enforcement left to the
bankruptcy court,

3 (9) the burden of [the bankruptcy court's] docket,

4 (10) the likelihood that the commencement of the
5 proceeding in bankruptcy court involves forum shopping by one
of the parties,

6 (11) the existence of a right to a jury trial, and

7 (12) the presence in the proceeding of nondebtor
8 parties.

9 Id. at 1167 (quoting Republic Reader's Service, Inc. v. Magazine
10 Service Bureau, Inc. (In re Republic Reader's Serv., Inc.), 81
11 B.R. 422, 429 (Bankr. S.D. Tex. 1987)). The Ninth Circuit then
12 concluded that the bankruptcy court had abused its discretion in
13 not abstaining because virtually every factor favored abstention.
14 Id. at 1169. In this case, the factors enumerated in Tucson
15 Estates weigh heavily in favor of abstention.¹⁰

16 The first factor, the impact on efficient administration of
17 the bankruptcy estate, favors abstention. The Claimants and their
18 prosecution of the State Court Lawsuits did not precipitate this
19 bankruptcy; the resolution of the Claims will not affect the

20
21 ¹⁰ PG&E argues that different factors apply, namely that the
22 impact of the litigation of the Chromium Claims before the
23 district judge should be considered; its brief does not consider
24 the Tucson Estates factors or even mention the case. This is
25 difficult to explain in light of the binding effect of the Tucson
26 Estates decision and the articulation by it of the factors to be
27 considered, with particular emphasis on the effect on the
28 bankruptcy estate. See Honigman, Miller, Schwartz & Cohn v.
Weitxman (In re DeLorean Motor Co.), 155 B.R. 521, 524-25 (9th
Cir. BAP 1993) (applying the Tucson Estates factors, the
bankruptcy appellate panel states that the "dispositive factors
... are those involving the relationship of this proceeding to the
bankruptcy case, the affect (sic) of this proceeding on the
bankruptcy estate and this proceeding's placement within the
federal bankruptcy jurisdictional framework"). There is no carve-
out of personal injury claims from those stated factors.

1 reorganization. Debtor's plan provides for full payment of these
2 and other claims, with interest. Debtor has generally stipulated
3 to (or not opposed) relief from the stay so that other personal
4 injury claims can proceed in state court. While the Chromium
5 Claims are great in number and high in dollar exposure to PG&E if
6 sustained, they do not represent such a significant portion of
7 PG&E's total debt that their ultimate allowance or disallowance
8 will jeopardize the reorganization. As noted, this court has
9 reviewed the proposed plan and disclosure statement, and the
10 objections thereto filed to date. The presence and treatment of
11 the Chromium Claims has little or no impact on the overall theory
12 and potential implementation of that plan.

13 The second factor, the extent to which state law issues
14 predominate over bankruptcy issues, strongly favors abstention.
15 All of the claims involve purely state law issues; there are no
16 bankruptcy issues. The third consideration, the difficulty or
17 unsettled nature of the applicable law, probably is neutral or
18 supports denying abstention, but it is worth noting that there are
19 no difficult or complex federal law issues presented.

20 The fourth factor, the presence of a related proceeding
21 commenced in state court, favors abstention. Almost all of the
22 Chromium Claimants commenced litigation in state court prior to
23 the petition date. Litigation commenced after the petition date
24 will be treated slightly differently, as shown in Part III, infra.
25 The fifth factor, whether any basis exists for federal
26 jurisdiction other than the bankruptcy filing, favors abstention.
27 No federal jurisdictional basis other than section 1334 has been
28 shown.

1 The sixth factor, the degree of relatedness or remoteness of
2 the proceeding to the main bankruptcy case, favors abstention. As
3 previously stated, the Chromium Claims did not cause this
4 bankruptcy, and are not significant matters with respect to the
5 plan and main bankruptcy case.

6 The seventh and eighth factors, the substance rather than the
7 "form" of the asserted core proceeding and the feasibility of
8 separating state law matters from core bankruptcy matters, favors
9 abstention. The Claims are excepted from the bankruptcy court's
10 "core" jurisdiction by virtue of section 157(b)(2)(B). Moreover,
11 as indicated previously, this court might possibly retain
12 authority to allow or disallow the Claims as a matter of law,
13 including bankruptcy law. The state court can easily and
14 separately liquidate the Claims.

15 The ninth factor, the burden on the bankruptcy court's
16 docket, might be neutral, inasmuch as the Claims would not be
17 tried here. However, despite B.L.R. 9015-2(d), the district judge
18 could presumably leave many pretrial matters for this court to
19 handle (see Dreis & Krump, 1995 WL 41416 at *3), which would
20 amount to a substantial burden for this court. It should be self-
21 evident that sending 1,250 claims to the district court for trial
22 would severely and detrimentally affect that court's docket.¹¹

23 The tenth factor, the likelihood that the parties are engaged
24 in forum shopping, is neutral. The Chromium Claimants clearly had

25
26 ¹¹ As the Schepps Food court noted, the district court would
27 have been saddled with hundreds of additional personal injury jury
28 trials had the bankruptcy court not abstained in such actions.
"The toll of such a backlog on the District Court, the litigants,
and the timely administration of bankruptcy cases is not a
pleasant thought." See Schepps Food, 169 B.R. at 378 n.5.

1 to file proofs of claims here to preserve their claims, and PG&E
2 necessarily had to lodge its Omnibus Objections here. No
3 illegitimate forum shopping has occurred.

4 The eleventh factor, the existence of a right to jury trial,
5 is neutral, inasmuch as both the state court and the district
6 court can provide a jury trial. Section 1411 preserves the right
7 to jury trial on personal injury claims notwithstanding the
8 traditional notion that filing a proof of claim constitutes the
9 claimant's waiver of jury trial rights.¹² See 28 U.S.C. § 1411.

10 The twelfth factor, the presence of non-debtor parties, favors
11 abstention. There is at least one non-debtor defendant in some of
12 the State Court Lawsuits.

13 PG&E expresses its sanguine belief that many of the Chromium
14 Claims will be disposed of, in whole or in part, via summary
15 judgment motions it would make (and no doubt win, according to it)
16 in federal court while such procedural tactics are not available
17 to it in the state courts. This court has not attempted to work
18 through the nuances of such pretrial strategy. It will take
19 PG&E's argument at face value, and weigh this factor (not
20 mentioned in Tucson Estates) in its factor.

21 On a similar note, the court is unable to speculate whether
22 all of the Chromium Claims would be adjudicated faster or slower
23 in the state courts or the federal courts. Some State Court
24 Lawsuits are closer to trial than others. But by the same token,
25 no federal court proceedings other than the Motion To Certify have
26 even commenced. What a district judge would do about venue and

27 ¹² PG&E does not contest the right to jury trial on the
28 Chromium Claims.

1 other pretrial matters, and when the Chromium Claims would go to
2 trial in any district court, is far too much of a guess for this
3 court to weigh in favor of either side.

4 After considering all of the foregoing factors, the court
5 concludes that abstention is appropriate here, and will grant the
6 Abstention Motion.¹³

7 D. Relief From Stay is Appropriate

8 Under 11 U.S.C. § 362(a), a bankruptcy filing imposes an
9 automatic stay of virtually all civil litigation against the
10 debtor. A bankruptcy court "shall" lift the automatic stay "for
11 cause." 11 U.S.C. § 362(d)(1); Tucson Estates, 912 F.2d at 1166.
12 "'Cause' has no clear definition and is determined on a case-by-
13 case basis." Id.

14 "Where a bankruptcy court may abstain from deciding issues in
15 favor of an imminent state court trial involving the same issues,
16 cause may exist for lifting the stay as to the state court trial."
17 Id., citing Piombo Corp. v. Castlerock Props. (In re Castlerock
18 Props.), 781 F.2d 159, 163 (9th Cir. 1986).

19 Here, the court has decided that abstention is appropriate.
20 Trial in state court should proceed as expeditiously as possible.¹⁴
21 Under Tucson Estates cause exists for lifting the stay.

23 ¹³ If this court's decision - subject to an abuse of
24 discretion standard, which discretion has necessarily been abused
25 if it is premised on an error of law (Koon v. United States, 518
26 U.S. 81, 100 (1996))- is reviewed and reversed on appeal, then the
27 foregoing analysis should be considered this court's
28 recommendation to the district judge to abstain from considering
the Chromium Claims and the Omnibus Objections.

27 ¹⁴ The trial of twenty test plaintiffs in one lawsuit was
28 scheduled to commence on July 2, 2001, but was stayed by the April
6, 2001 filing.

1 E. The Motion to Certify

2 It would make no sense to permit the State Court Lawsuits to
3 proceed to judgment and at the same time grant the Motion To
4 Certify and send the Omnibus Objections to the district court.
5 The Chromium Claims should be decided once and for all in one
6 forum, subject only to surviving bankruptcy related issues. For
7 the court to certify these matters to the district court while
8 abstaining and also granting relief from stay would create chaos
9 and invite unnecessary expense, delay and confusion, not to
10 mention the risk of inconsistent results. For the reasons the
11 Abstention Motion and the Stay Motion will be granted, the Motion
12 to Certify will be denied.

13 III. CONCLUSION

14 The court will enter several separate orders. First, counsel
15 for the Claimants should prepare three orders: granting the
16 Abstention Motion; granting the Stay Motion; and denying the
17 Motion to Certify, each with respect to those Chromium Claimants
18 (1) who were plaintiffs in the Belden Lawsuits and the Lack
19 Lawsuits prior to the petition date (April 6, 2001), and (2) who
20 filed proofs of claim on or before the claims bar date of
21 September 5, 2001. Counsel should append to this order an
22 alphabetized list of those Chromium Claimants who satisfy both
23 criteria.

24 Second, counsel for PG&E should prepare an order granting the
25 Motion to Certify as to any Chromium Claimants who are plaintiffs
26 in the State Court Lawsuits not covered by the orders called for
27 in the preceding paragraph or who were not plaintiffs in a state
28

1 court action prior to the petition date. PG&E should append an
2 alphabetized list identifying any such Chromium Claimants. The
3 order should indicate that certification shall be stayed for sixty
4 days, during which time the Claimants may either file motions to
5 vacate or annul the automatic stay and to abstain, or obtain
6 stipulations from PG&E for such relief. If a party fails to
7 obtain an appropriate order on such a motion or stipulation within
8 sixty days of entry of the order, his or her Claim will be
9 certified to the district court.

10 Next, counsel for PG&E should prepare two separate orders
11 that deny the Abstention Motion and the Stay Motion, respectively,
12 as to any parties for whom Mr. Lack or Mr. Belden filed the Stay
13 Motion and the Abstention Motion, but who did not file a proof of
14 claim on or before the claims bar date of September 5, 2001. PG&E
15 should append an alphabetized list identifying any such parties.

16 When submitting their respective orders, counsel should
17 comply with B.L.R. 9021-1 and 9022-1.

18
19 Dated: January 8, 2001

20 S/ _____
21 Dennis Montali
22 United States Bankruptcy Judge
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24
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